

**When the Law
Keep its Promise**

**Stop treating domestic/sexual
violence as a distraction**

Justice and Safety

“I’m more afraid of you than my him”

victim of a domestic violence hostage situation

Realities of VAW Crimes

Common characteristics of violence against women crimes

- Course of conduct vs. incident-based
- Multiple concurrent crimes
- Traumatic impact
- Minimization by victim
- Underreported
- Serial nature of perpetrators

Realities of VAW Crimes

Commonly missed crimes in the context of violence against women

- Stalking
- Intimate partner sexual assault
- Strangulation
- Felony threats
- Weapons violations
- Kidnapping

National Witness Protection Center (NWPC)

Casey Announces \$750,000 for PA Coalition Against Rape

WASHINGTON, DC— U.S. Senator Bob Casey (D-PA) today announced that the Pennsylvania Coalition Against Rape has been awarded \$750,000 through the U.S. Department of Justice to implement the National Witness Protection Center (NWPC).

The Pennsylvania Coalition Against Rape will implement the National Witness Protection Center (NWPC). NWPC will work to assess and evaluate three diverse population centers and their individual criminal justice responses to witness intimidation; and will initiate an individual pilot project in each jurisdiction to refine existing working responses and close gaps in neglected areas with specialized technical assistance, training, protocol development and evidence based national best practices.



Realities of VAW Crimes

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- Weapons violations
- Kidnapping

Weissenburger v. Iowa District Court of Warren County

October 26, 2007

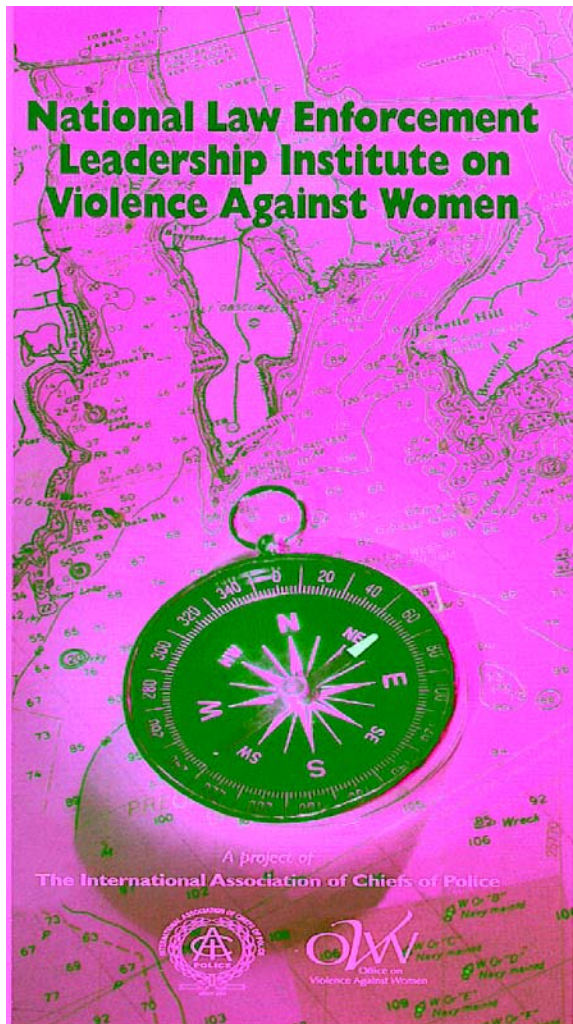
“State courts cannot refuse
to apply federal law”

Realities of VAW Crimes

Reasons co-occurring crimes are missed by officers

- Lack of training
- Lack of communication
- Language barriers
- Insufficient supervisor oversight
- Personal beliefs and/or biases
- Minimization

IACP Leadership Institute & National Law Enforcement First-Line Supervisor Training on Violence Against Women



The National Law Enforcement Leadership Institute is part of a three-year IACP initiative to address law enforcement's crucial role in preventing and eliminating crimes of violence against women. The Institutes will engage law enforcement executives in effectively addressing crimes such as domestic violence, sexual assault, stalking, and human trafficking.

The IACP's National Law Enforcement Supervisor Training on Violence Against Women is an unprecedented opportunity for individuals who hold primary responsibility for overseeing first responders to explore current approaches for responding to and investigating the crimes of violence against women, specifically domestic violence, sexual assault, stalking, and human trafficking. The training is not only designed to increase understanding of these crimes, but will instill mentoring, training, and leadership skills

For more information, please contact:

www.theiacp.org

1-800-THE-IACP ext. 807

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1 State of Arkansas
2 88th General Assembly
3 Regular Session, 2011

A Bill

SENATE BILL 308

4
5 By: Senators S. Flowers, Burnett, L. Chesterfield, Crumbly, J. Dismang, J. Hutchinson, D. Johnson,
6 Representative Melane, D. Whitt

An act to create the offense of provoking a person to violate an order of protection

14
15
16
17

Subtitle

TO CREATE THE OFFENSE OF PROVOKING A
PERSON TO VIOLATE AN ORDER OF PROTECTION

To find her (appellant) guilty of complicity would be to criminalize an irrelevancy.

Prosecuting a protected party under a protection order for aiding and abetting the violation of her own protection order is tantamount to issuing and enforcing a mutual protection order against the victim without going through the mandated process for making the protected party subject to the requirements of the protection order.

State v. Lucas 2003

34
35
36

(A) Keep a certain distance from or otherwise stay away

from the person against the order of protection or

ASSAULT WITH A DEADLY WEAPON: MISDEMEANOR

According to North Carolina General Statute 14-79.1 it is a Class H Felony to steal a bale of pine straw, however, beating, stabbing or shooting your wife or girlfriend will most often be charged as an A1 misdemeanor under NC statute 14-33.



Vs.



Realities of VAW Crimes

Impact of missing co-occurring crimes

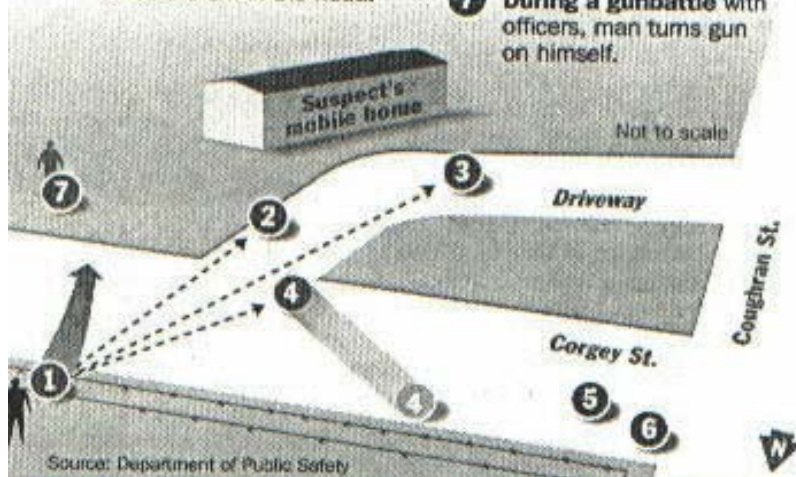
- Violence escalates/fatality
- Victim and officer safety compromised
- Liability issues
- Loss of community trust
- Recidivism/re-victimization
- Victim hesitation to report further incidents

Shooter lured officers with 911 call

Deadly attack

Three officers were killed and two wounded Tuesday night in a gunbattle with a man near Pleasanton.

- 1 **Man calls police** from mobile home. He then crosses street and hides behind barbed-wire fence and bushes.
- 2 **Thomas Monse** is the first sheriff's deputy on the scene. Monse is shot and killed as he steps out of his car.
- 3 **Sheriff's Deputy Mark Stephenson** arrives and is immediately shot and killed. Man approaches both officers' bodies and shoots them in the head.
- 4 **DPS Trooper Terry Miller** arrives and is shot and killed at the entrance of the driveway while still in his car. The car rolls backward and comes to rest at the curb.
- 5 **Carl Fisher**, a retired INS agent, pulls up to help and is shot and wounded before leaving his car.
- 6 **Luis Tudyk**, a Pleasanton police officer, arrives and is shot and wounded.
- 7 **During a gunbattle** with officers, man turns gun on himself.



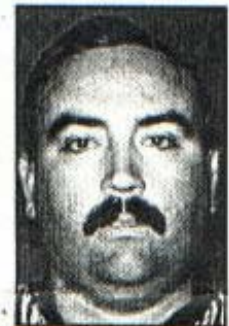
The victims



Terry Miller



Mark Stephenson



Thomas Monse

The three law officers killed in the ambush:

■ Texas Department of Public Safety Trooper Terry Wayne Miller, 37, graduated from the DPS Academy in July 1997 and was stationed at the highway patrol office in Freer. He transferred to Pleasanton in September 1998. He was the 74th trooper killed in the line of duty.

Miller was born in Mercedes and graduated from Gregory-Portland High School. He became a police officer in Sinton in 1987 and worked as a San Patricio County sheriff's deputy from 1989 until joining the DPS. Miller is survived by his wife and two daughters, ages 22 months and 13.

■ Atascosa County Sheriff's Deputy Mark Stephenson, 32,

graduated from high school in Okinawa, Japan, and served in the military before becoming a police officer in the Bexar County town of Elmendorf.

Stephenson was a deputy for five years. He is survived by a wife and three children.

■ Atascosa County Sheriff's Deputy Thomas Monse, 31, a graduate of Pleasanton High School, worked for the department for two years.

Monse worked as a Bexar County deputy before working in Atascosa. He is survived by a wife and four children.

Atascosa County Sheriff Tommy Williams said Monse and Stephenson were dedicated lawmen. "Day or night, they were ready to go to work, 24 hours, anytime."

— Associated Press

October 14, 1999 – Pleasanton, Texas

Officers shot in Randolph County standoff

29-year-old suspect arrested after 13 hours

From staff, wire reports

MONTROSE — A 29-year-old man who allegedly shot four police officers in Randolph County was arrested Tuesday morning, ending a 13-hour standoff with dozens of police officers.

Scott Ennis was arrested about 8 a.m. by a special State Police team, four hours after they fired tear gas into the two-story residence in Montrose.

During the standoff, Ennis exchanged hundreds of gunshots with police, Randolph County Prosecuting Attorney Earl Maxwell said Tuesday.

"To my absolute amazement, given the fireworks I saw and the damage to the scene, they arrested him basically unhurt," Maxwell said.

He said Ennis suffered a bloody nose and was taken to Davis Memorial Hospital in Elkins. Ennis was in stable condition there, a spokeswoman said.

Troopers were assigned to

guard his hospital room. "He's going to be kept overnight," said State Police Capt. Chuck Jackson of the Elkins detachment. "We don't want to do this again."

Police hope to formally charge Ennis in court today, he said.

Three of the officers wounded in the shootout were also in stable condition at the hospital. The fourth was treated at the scene and remained on duty.

Ennis also allegedly wounded a fifth officer early Sunday, while escaping pursuing police officers in neighboring Upshur County. Buckhannon Cpl. Keith Rowan was struck in the face with fragments from bullets and glass. He was treated and released at a Buckhannon hospital.

That shooting caused officers to search for Ennis' vehicle. Police in a helicopter spotted a white pickup truck matching the description of the vehicle involved in Sunday's shooting at the Montrose residence.

That's when the standoff began Monday evening, after about

10 police officers went to the farmhouse to serve search and domestic battery warrants. The search warrant stemmed from Ennis' alleged involvement in Sunday's shooting of Rowan, Jackson said.

"[Ennis] opened up on them," Jackson said. He allegedly shot one officer then, and the others were injured during the ensuing exchange.

Ennis used a "high-powered rifle," along with several .22-caliber weapons and possibly others, Jackson said.

"He had numerous weapons, it's fair to say," Jackson said.

Randolph County Chief Deputy John Channell was wounded and lying in the line of fire, when a Randolph County deputy and trooper commandeered a fire truck and rescued him.

The two officers used the truck as a shield, parking it between the house and Channell. That allowed them to safely re-

Please see **STANDOFF, 4C**



AP photo

Police and medical personnel wheel Scott Ennis into Davis Memorial Hospital in Elkins Tuesday morning following his capture after an all-night standoff.

Randolph County, West Virginia – 5/20/2003

Two Oklahoma deputies shot and killed

12:09 PM CDT on Monday, July 27, 2009

SEMINOLE, Okla. — A man opened fire on two sheriff's deputies trying to serve a domestic abuse warrant Sunday in Oklahoma, killing both officers and wounding a woman who was passing by, state investigators said.

Ezekiel Holbert, 26, was being held on first-degree murder charges in the deaths of the two Seminole County deputies.

The deputies were trying to serve an arrest warrant issued earlier this year for domestic assault and battery by strangulation

"As far as I know, she was totally unrelated to the case," Brown said.

The sheriff's office declined comment late Sunday, referring questions to the SBI. Brown said it wasn't clear whether Holbert had an attorney or when he would appear in court.

Holbert's mother called the sheriff's office around 3 p.m. after finding her son in her house in Seminole. She said he wasn't welcome.

When deputies knocked on the door, Holbert started shooting, Brown said. The deputies were trying to serve an arrest warrant issued earlier this year for domestic assault and battery by strangulation, though it wasn't immediately clear Sunday who Holbert was accused of assaulting.

Several law enforcement agencies responded to the shootings, evacuated the area and asked local businesses to shut down as they searched for the shooting suspect.

By about 7 p.m., the Oklahoma Highway Patrol used a robot with an audio speaker to approach the house.

"Through a PA system on that robot, tactical units announced their presence and required the suspect to come out and surrender," patrol Lt. George Brown told The Oklahoman newspaper. "The suspect did come out of the front of the residence and did surrender without further incident."

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Impact of missing co-occurring crimes

- Violence escalates/fatality
- Victim and officer safety compromised
- Liability issues
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What raises the level of professional standards lowers the chances for liability. What lowers the chances for liability raises the professional standards of the organization.

Realities of VAW Crimes

Impact of missing co-occurring crimes

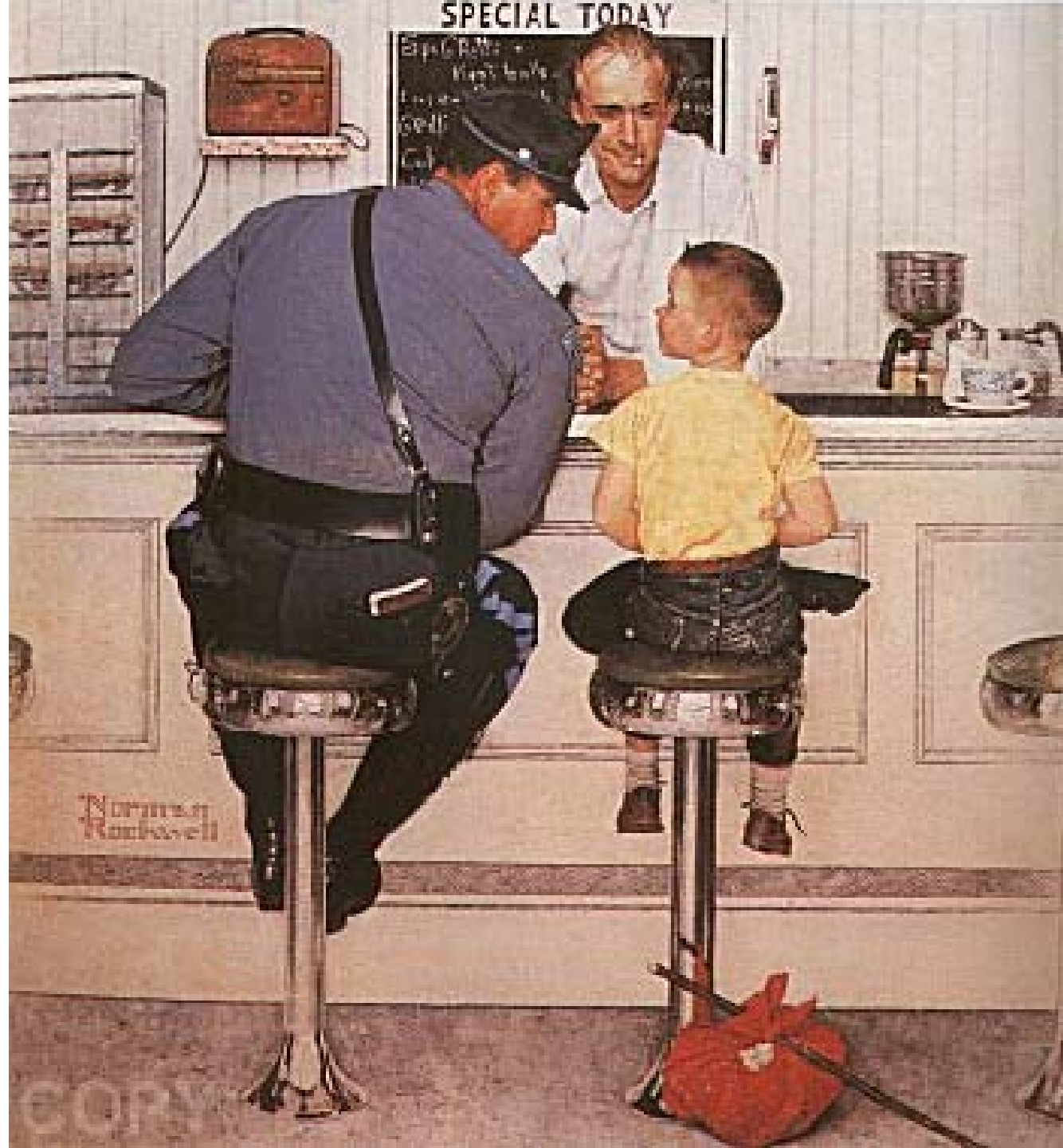
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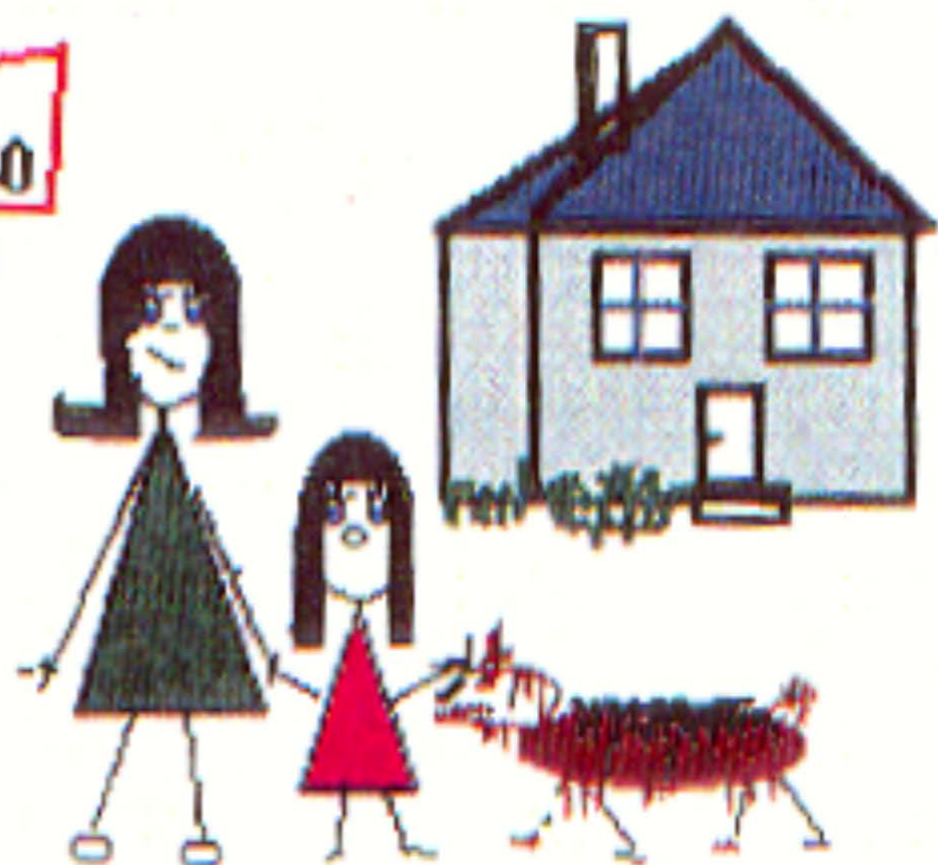
Child Exposure to Violence

- Of petitioners with children under 18 years old, the children witnessed violence an average of 32 days in the 6 months before the protective order was issued and 1 day in the 6 months after the protective order was issued.

TK Logan, Ph.D. – Civil Protective Orders – Improved Safety for Victims & Cost Effective for State -2011

full study @ <http://www.ncjrs.gov/pdffiles1/nij/grants/228350.pdf>





- **Ronald Wayne Frye**
October 9, 1968



- He was the child of poor, alcoholic parents
 - His mother gave him away to complete strangers.
 - He was separated from his siblings.
 - His new caretakers whipped him for years.
-
- **Executed by the State of North Carolina**
August 31, 2001 for murdering his landlord



Officers Should Accept

- Love is complicated
- Abusers are not always violent
- Victim advocates are focused on victim needs
- Prosecutors will not issue charges for every arrest
- Arrest is a deterrent
- Offenders will manipulate you

Parents killed during custody exchange

MIRACLE, Ky. (AP) — Two days after receiving full custody of her 7-year-old daughter and moments before Donna Sue Newcomer would have held the daughter in her arms, the child's father fatally shot her and was then killed by police.

Newcomer, 28, of Warsaw, Ind., and her husband, Edward Ernest Newcomer, were waiting to pick up the child Wednesday at the Creekside Market on Kentucky 987 near the Bell County community of Cubbage with two sheriff's officers, police said.

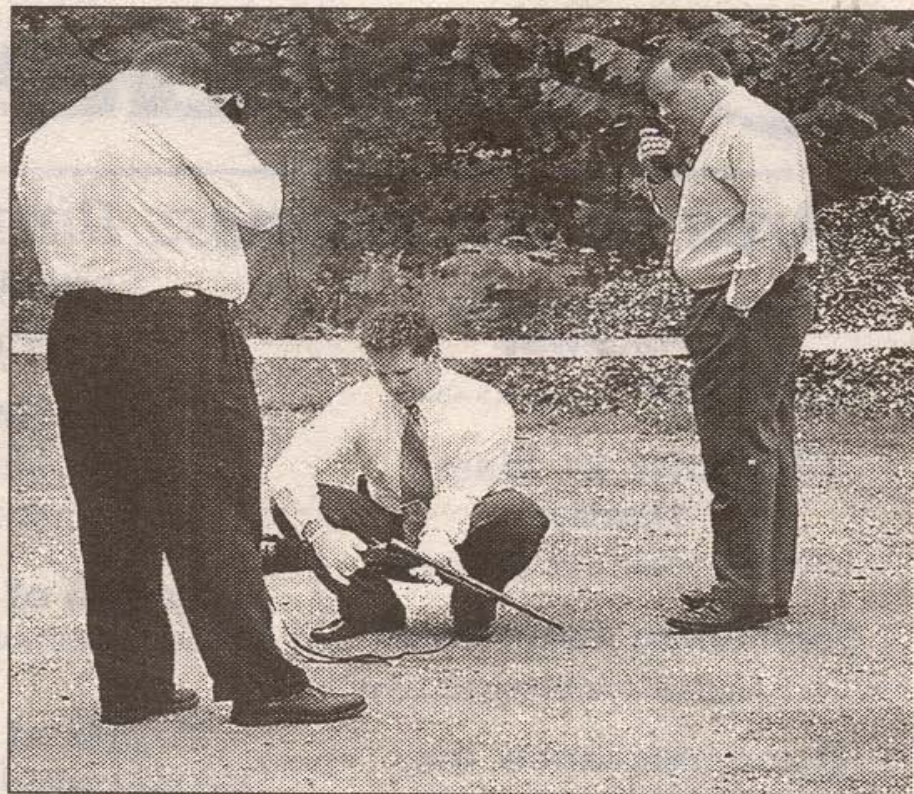
Newcomer had received court papers Monday granting her full custody of the child, according to a Kosciusko County, Ind., circuit court order.

The girl's father, Larry Johnson, 33, of Cubbage, arrived at the store about 10:30 a.m. CDT with the child. Cubbage is about 30 miles east of Middlesboro near the Kentucky, Virginia and Tennessee state lines.

A Kentucky State Police spokesman, Buddy Simpson, said Johnson fired a shot at Newcomer as she was approaching his pickup truck. After a warning from Bell County deputies not to shoot any more, Johnson fired another shot. The second shot, apparently fired by Johnson, struck and killed Newcomer, Simpson said. Deputies then returned fire, fatally wounding Johnson, Simpson said.

Newcomer and Johnson were pronounced dead at the scene, police said.

"They've had a lot of problems since their divorce," said Edward Earl Newcomer, the grandfa-



Associated Press

From left, Bell County Coroner Bill Bisceglia, Kentucky State Police Detective Mitchell Williams and Sergeant Eric Smith examine a shotgun Larry Johnson allegedly used to kill Donna Sue Newcomer during a custody exchange between the parents of a seven-year-old child in Cubbage, Ky., Thursday.

ther of Edward Ernest Newcomer. "Donna was afraid something like this was going to happen, that's why she called for protection."

Man ambushes wife as she walks to hearing on abuse

She sought court help after his death threat

By PETER HERMANN
AND ERIC SIEGEL
SUN STAFF

Luis Romero threatened to kill his wife a week ago after she moved out of their Northeast Baltimore apartment, vowing she would not live another day.

Alarmed, Rhonda Romero turned to the courts for help. Yesterday morning, 15 minutes before she was to have seen a judge, she was dead — shot in the head, po-

lice said, by her husband, one block from the courthouse on the steps of the War Memorial Building.

He then put the gun to his head and took his own life.

The gunfire occurred about 9:15 a.m. as hundreds of people were on their way to work or to do business in nearby government offices. Dozens witnessed the double shooting on North Gay Street across the plaza from City Hall.

One man watched the shooting from his second-floor office as he chatted with a friend on the telephone; another witness was heading [See Shoot, 6A]



PERRY THORSVIK: SUN STAFF

Aftermath: Luis Romero, 28, fatally shot his wife, Rhonda, 27, on the steps of the War Memorial, then turned the gun on himself in front of dozens of people.

Assessing Lethality and Risk

- Separation
- Divorce
- Protective Orders
- Custody
- Visitation



DOMESTIC VIOLENCE LETHALITY SCREEN FOR FIRST RESPONDERS



Officer:	Date:	Case #:
Victim:	Offender:	
<input type="checkbox"/> Check here if victim did not answer any of the questions.		
► A "Yes" response to any of Questions #1-3 automatically triggers the protocol referral.		
1. Has he/she ever used a weapon against you or threatened you with a weapon?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
2. Has he/she threatened to kill you or your children?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
3. Do you think he/she might try to kill you?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
► Negative responses to Questions #1-3, but positive responses to at least four of Questions #4-11, trigger the protocol referral.		
4. Does he/she have a gun or can he/she get one easily?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
5. Has he/she ever tried to choke you?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
6. Is he/she violently or constantly jealous or does he/she control most of your daily activities?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
7. Have you left him/her or separated after living together or being married?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
8. Is he/she unemployed?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
9. Has he/she ever tried to kill himself/herself?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
10. Do you have a child that he/she knows is not his/hers?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
11. Does he/she follow or spy on you or leave threatening messages?	<input type="checkbox"/> Yes	<input type="checkbox"/> No <input type="checkbox"/> Not Ans.
► An officer may trigger the protocol referral, if not already triggered above, as a result of the victim's response to the below question, or whenever the officer believes the victim is in a potentially lethal situation.		
Is there anything else that worries you about your safety? (If "yes") What worries you?		
Check one: <input type="checkbox"/> Victim screened in according to the protocol		
<input type="checkbox"/> Victim screened in based on the belief of officer		

Police search for man after wife gunned down Shooter burst into domestic abuse shelter

by Jorda
publishe

“When I attempted to leave he choked me twice”

SYLVA – investigators on Tuesday cast a net from Pennsylvania to Tennessee for the Jackson County man who they say burst into a domestic violence shelter carrying a shotgun and killed John “Woody” Jamison. The man was in custody of law enforcement on Tuesday. The man was an estranged wife of the shelter’s Chief Jeff Jamison. Police consider the man a threat and believe he fled the shelter after being stolen from the home.

Jamison said at the shelter, he has connections in the area, wives, and in two

“Somebody’s got to see him somewhere, sometime,” REACH of Jackson County Executive Director Jean Bockstahler said hopefully.

Impressing Bockstahler and other caretakers with her determination not to live in fear, Bonnie Woodring, 48, came to REACH’s shelter in Sylva seeking sanctuary for herself and her 13-year-old son from a previous marriage. She found a helping hand, but not one that could shield her from her husband’s wrath, police said.

Authorities said her son is safe with family. He was not in the shelter’s kitchen when his mother was gunned down there. a

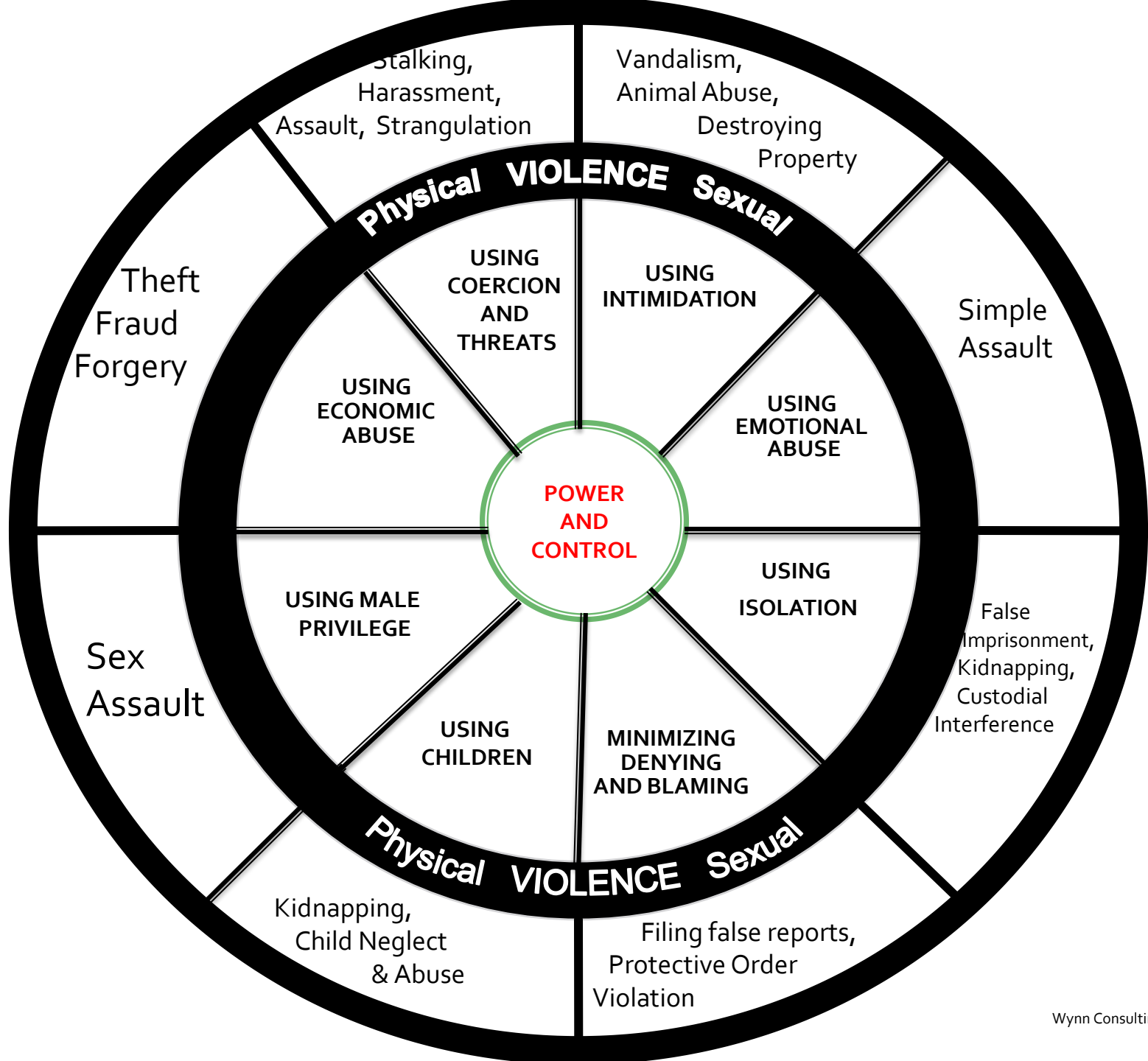
“This distress caused me to loose my position at work and had to transfer to another department. He also threatens to kill me if I ever left him.”



level as to inflict substantial emotional distress; or has committed a sexual offense against me or that: (Give specific dates and describe in detail what happened.)

I have been with the defendant for the last several months. I am trying to work on getting out of the abusive relationship including the defendant's wife. I have been with the defendant for the last several months. I am trying to work on getting out of the abusive relationship including the defendant's wife. I have been with the defendant for the last several months. I am trying to work on getting out of the abusive relationship including the defendant's wife.

5: The defendant has attempted to cause or has intentionally caused bodily injury to the child(ren) living with me or in my custody; has placed my child(ren) in fear of imminent serious bodily injury or in fear of continued harassment that rises to such a level as to inflict substantial emotional distress; or has committed a sexual offense against the child(ren) in that: (Give specific dates and describe in detail what happened.)



Officer surrenders, charged after standoff

■ 2 officers exchanged fire in domestic dispute

■ Sergeant removed from duty hours earlier

■ Elementary school nearby locked down



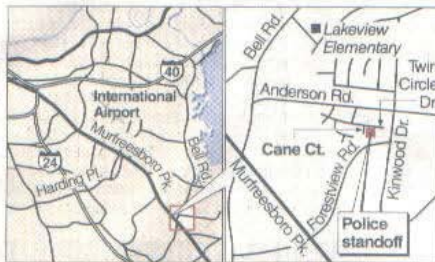
LARRY MCCORMACK / STAFF

Metro police Sgt. Mark Nelson holds a gun as he walks around the scene of his standoff with police on Cane Court.

By **LEON ALLIGOOD**
Staff Writer

Metro police Sgt. Mark Nelson, distraught over a failed romance with a fellow officer and being taken off active police duty because mental health counselors worried he was suicidal, held the Metro SWAT team at bay yesterday afternoon for four hours, police said.

The officer surrendered peacefully about 6:50 p.m., but only after an afternoon of violent outbursts when he fired a personal pistol and a police shotgun numerous times, including taking aim



HYANGSOOK LEE / STAFF

of Nelson, also were credited with helping ease the tension. A few minutes after

enport, and accused of shooting at officer Coleman R. Womack.

Bond was set at \$15,000, and his lawyer, Worrick Robinson, said arrangements were being made to post his bond. Robinson said arrangements also were being made to admit Nelson to a health facility on an inpatient basis for at least 72 hours of treatment. He did not say what facility.

Robinson also told night court Commissioner Houston Hagar that Nelson was waiving his right to appear before the magistrate. Hagar

KEY FIGURES



Mark Nelson

► Nelson has been a Metro police officer for 13 years. The 35-year-old sergeant had never been disciplined by the Police Department before yesterday.



Melissa Vangyija

► Vangyija has been on the force since 1999. The 24-year-old officer had dated Nelson but not recently, police say.



Coleman Womack

► Womack has been an officer since 1995. The 29-year-old has been dating Vangyija. The standoff occurred at his Priest Lake home.

ON THE STANDOFF

"It wasn't a pleasant experience to come out here with a SWAT team and the negotiators with one of our own. We're just glad everything turned out all right."

— **Capt. Richard Briggance**, SWAT commander

"I saw the man. He was like crazy, shooting into a police car like crazy. He looked mad."

— **Fernando Luma**, eyewitness

"We just told them (the

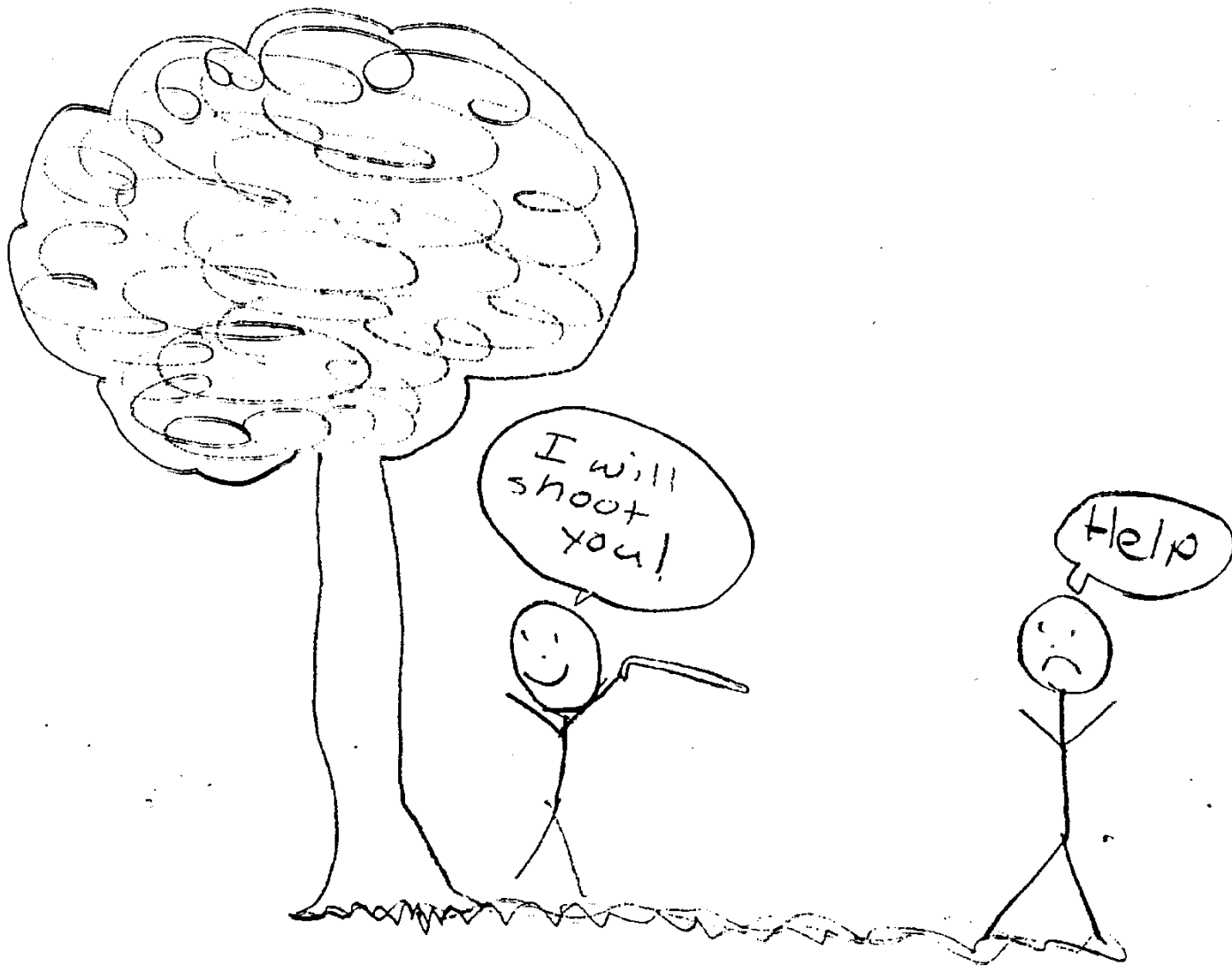
Children's Safety Checklist

- Stay out of the fight
- Avoid getting trapped in a small room or closet or the kitchen
- Find a phone in a safe place
 - Call 911 for help and stay on the phone
- Escape to a safe place
 - find a relative or neighbor and ask for their help
- Above all, remember to tell them "it is not your fault"

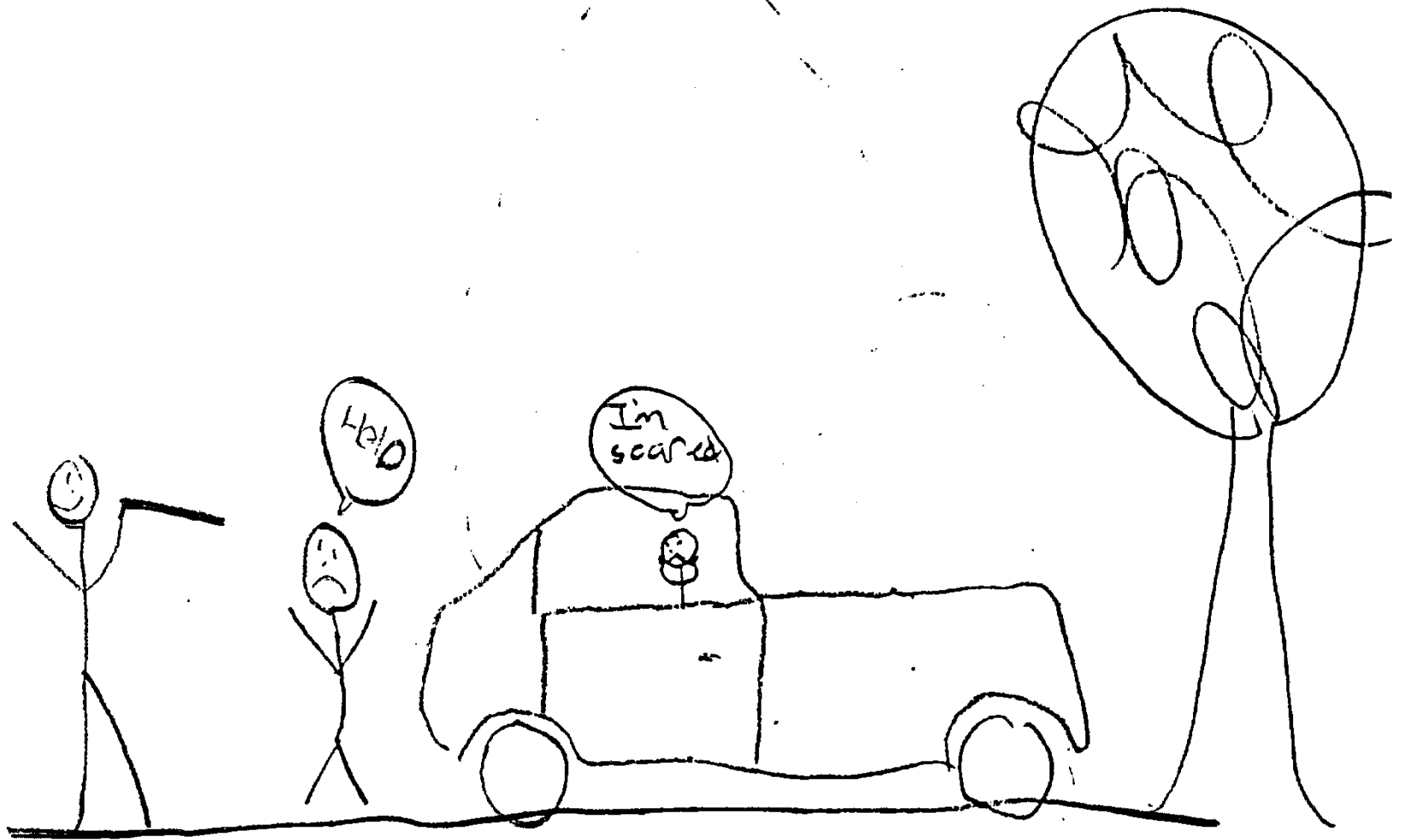
9 year old boy



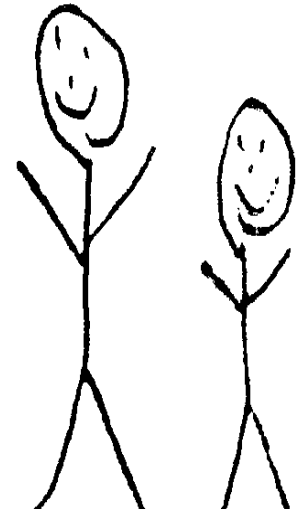
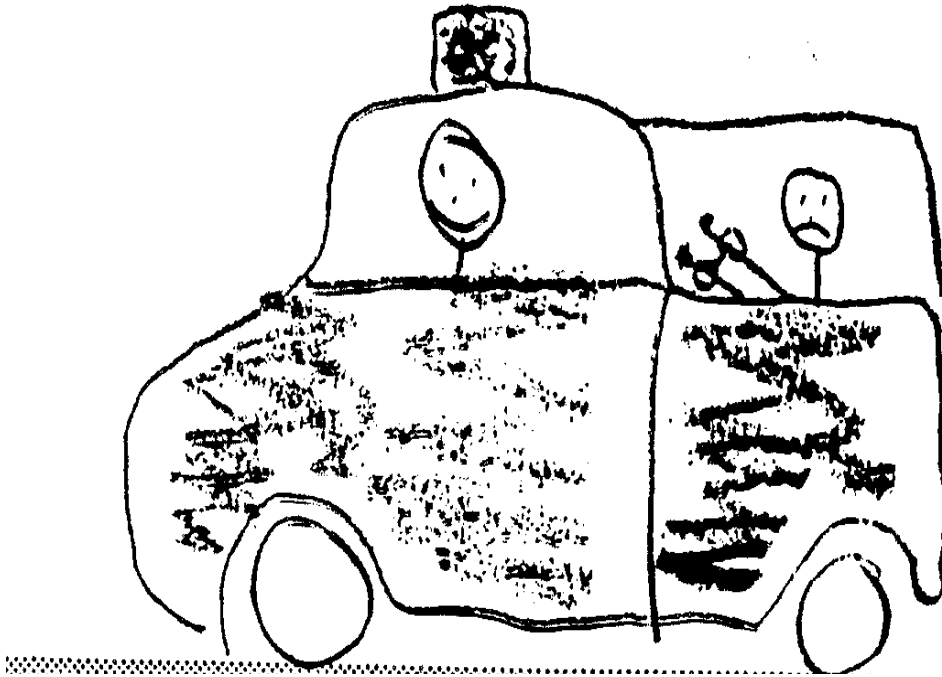
Draw a picture of the people in your family when they are fighting



Draw a picture of the worst fight in your family that you can remember



Draw a picture of you, showing what you did during the fight



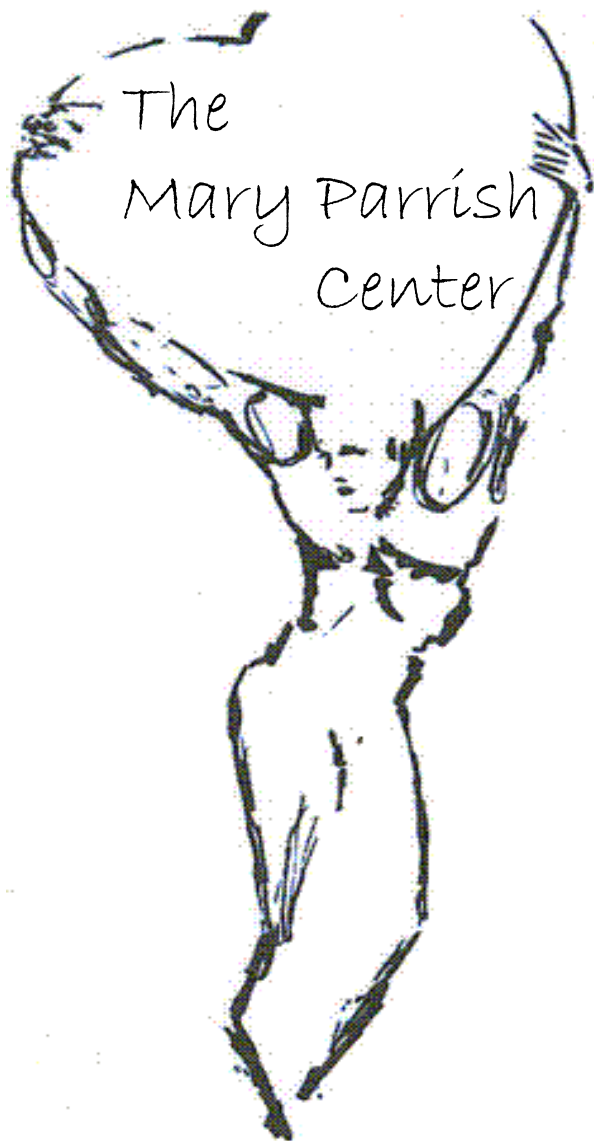
Write or draw a picture about
how you would have liked the fight to end











The Mary Parrish Center For
Victims of Domestic Violence
&

MPC Therapeutic
Transitional Living Program

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